

# CHESHIRE EAST COUNCIL

## REPORT TO: Health and Social Care Overview and Scrutiny Committee

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	11 November 2011
<b>Date of Meeting:</b>	
<b>Report of:</b>	Lucia Scally – Head of Strategic Commissioning and Safeguarding
<b>Subject/Title:</b>	Report on implications of the proposed closure of Riseley Street, The Willows and Tatton Ward
<b>Portfolio Holder:</b>	Cllr Roland Domleo

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### 1.0 Report Summary

1.1 Overview and Scrutiny requested a view for Adult Social Care of the impact of these proposed closures.

1.2 Riseley Street provides short break accommodation for adults with a learning disability and their carers. The service is based in Macclesfield.

1.3 The Willows provides support to adults experiencing mental ill health during the day through providing meaningful activities that assist in stabilising mental health and wellbeing.

1.4 The Tatton Ward is in Knutsford and provides Intermediate Care Beds within a Community Setting for Older People requiring health input.

1.5 We want to work in partnership with Central and Eastern Cheshire Primary Care Trust (CECPCT) and service providers to achieve the necessary financial savings for each organisation. This collaborative work is essential to ensuring that no one party [including the Council] faces additional cost pressures as a result of service changes.

### 2.0 Riseley Street – Macclesfield [Health Respite Service]

2.1 The proposal to close Riseley Street will result in no health respite provision being available within the footprint of Cheshire East. Cheshire and Wirral Partnership (CWP) and CECPCT have undertaken a review of all services commissioned from CWP to determine where financial savings could be realised. The conclusion of this work has identified that current customers using Riseley Street could access health respite from Crook Lane in Winsford.

2.2 The consultation being undertaken will not conclude until the end of November therefore views of customers and families will not be available until December. Additionally the joint reviews of customers using this service to establish health and social care needs will not be completed until the end of November. This review will also include, where appropriate a Carers Assessment.

2.3 Until the consultation and individual review work has been completed a true analysis of the impact of this proposed closure on Adult Social Care cannot truly be identified. However we would anticipate that customers accessing Crook Lane in Winsford would incur additional transport costs for the Council. It is also likely that demand for current building based services in the Council will increase. The cost of reassessments in a tight timeframe also needs noting.

2.4 Adult Social Care recognise that the building currently used by CWP for health respite currently within CEC footprint is not suitable for such provision and that CQC registration is of concern to CWP. However for an adult with a learning disability and their carer, they want access to short break options that can meet their needs appropriately. Their needs are not defined by who should technically provide the service, and it is for this reason that we would propose a joint review of health and social care respite across the footprint of Cheshire East Council.

2.5 We [CECPCT and CEC] would want to investigate the potential for providing respite provision jointly that has step up and step down support factored into its delivery [Health and Social Care staff]. This would need to recognise that CECPCT and CEC also need to make financial savings, but importantly could consider the numbers of people who require a building based solution now as opposed to more personalised solutions. This work would also project the demand forward as we anticipate a reduced need for building based solutions as people increasingly opt for personal budgets.

2.6 The proposed review would need to specify a terms of reference, that included consultation and engagement of adults with a learning disability and their families to assist in developing any longer term proposals.

### **3.0 The Willows – Macclesfield [Resource Centre]**

3.1 The Willows [Macclesfield] provides support for up to 75 people experiencing mental ill health; focusing on enabling people to recover and engage in their community. The service provides WRAP training as a means of enabling individuals to manage their health needs and wellbeing. Access to other skill development opportunities assist recovery and engagement as well as social networking.

3.2 Individual reviews will need to be undertaken and until this has occurred we can not be specific about the potential impact on Adult Social Care. As part of those reviews, reablement, along with employment and voluntary opportunities will be considered in the first instance. Health and Wellbeing Services can also be used to facilitate access to groups and activities to sustain peoples health needs and wellbeing in their local communities. Where possible there are benefits from support being provided in one's own community as this enables valuable relationships to be forged with links to local resources.

3.3 The individual reviews will allow people an opportunity to make their preferences known regarding future services, and opportunity to make their individual preferences known regarding future services. This may include views on both traditional services and personal budgets.

3.4 The individual reviews will have an impact on CMHTs. The work to complete the individual reviews will have an impact on the CMHT team work load and their capacity to complete them, will need to be planned within their work load.

#### **4.0 Tatton Ward – Knutsford [Community Hospital]**

4.1 The proposal for Bexton Court, Community Support Centre was reported to cabinet on the 18<sup>th</sup> October 2010.

4.2 The East Cheshire Acute Health Trust temporarily closed Tatton Ward -Knutsford Hospital on 6 September and the Director of Adults, Community, Health and Wellbeing has previously reported that there would be financial and practice impacts for Cheshire East Council.

4.3 We have vacancies in our other Community Support Centres in Crewe, Macclesfield and Congleton, which are being adapted as priority to offer dementia respite support for people locally.

4.4 As not all customers who currently access Bexton Court are local to Knutsford, the offer of an alternative service will be nearer to their home. We also have specialist day services in Handforth and Macclesfield and for customers living in Knutsford and its vicinity we will be discussing with individuals local options available via a personal budget. Mountview CSC will also be able to offer dementia day care.

4.5 The East Cheshire Acute Trust's current intention is to re-open Tatton Ward in January 2011. The reopening of Bexton will be taken in consultation with East Cheshire Trust and will be linked to the re-opening of Tatton Ward. Further work is underway to identify the costs associated with ensuring the building and facilities are fit for future purpose. A further report and business case with options will be presented to OSC.

4.6 The individuals' needs will be determined through an individual review, which is currently underway. Dedicated social workers have been allocated to support this process.

4.7 The main financial impact is that rent of £173k per annum is linked to the lease of the wing of Bexton Court that is known as the Tatton Ward. This also covers the provision of catering and domestic facilities with staff posts at risk. Negotiations are continuing to work out what the loss will be during this temporary closure and the implications of a longer/ permanent closure on the viability of Bexton itself

#### **5.0 Wards Affected**

All

#### **6.0 Local Ward Members**

All

#### **7.0 Policy Implications including**

## **7.1 Valuing People Now**

7.1.1 Choice and control through the personalisation of services is the strategic direction of Valuing People Now. Reviewing individuals and carers currently using the services at Riseley Street will enable people to exercise this choice and consider a personalised budget as an option for respite care to meet their future needs.

## **7.2 Recovery & Social Inclusion**

7.2.1 The principles of recovery and social inclusion need to be taken into account when any changes to services are being planned. It is important that services maintain this focus to enable people "to live in a society which provides for each individual to realise his or her own potential to the fullest" (Equalities Review). For this to be achieved organisations need to work in partnership.

7.2.2 The concepts of recovery are clearly associated with social inclusion. Recovery is about having the opportunities to rebuild your life and level of independence despite illness. Social inclusion is essential for this to happen. Where possible there are benefits from support being provided in one's own community as this enables valuable relationships to be forged with links to local resources.

7.2.3 Social outcomes being achieved through support/services needs to be measurable. This may include access to employment, voluntary opportunities, Reablement, housing, ways of achieving potential within a stepped approach towards recovery. As recovery is achieved the level and type of support changes with people taking more control of their own lives.

7.2.4 To be socially excluded disadvantages people and we need to ensure that there are appropriate resources available for people who would otherwise become isolated within their communities. For some of the most vulnerable people in our society who meet the criteria for services to be provided.

7.2.5 Those who may be affected by any proposed changes should be included in discussions and have an opportunity to contribute, to make their preferences known regarding future services. This may include views on both traditional services and personal budgets.

## **8.0 Financial & Risk Implications**

8.1 The Council and CECPT currently operate a Learning Disability Pooled Budget based on the Council's footprint. The latest financial projection for the Pooled Budget for 2010/11 is an overspend of some £3.6m, the Council's share of which has been captured within the Mid Year Review financial reporting. The PCT budget for 2010/11 anticipates a 5% cash saving from all budgets. The Council's underlying financial position in terms of inherent budget pressures and the recent Comprehensive Spending Review announcement of annual reductions of over 7% p.a to local

government budgets for each of the next 4 years. Clearly therefore, there is significant pressure to reconfigure service provision and in doing so to reduce costs overall.

## **9.0 Legal Implications (Authorised by the Borough Solicitor)**

9.1 The commissioning of services for Learning Disabled service users in Cheshire was undertaken under a Partnership arrangement. This partnership agreement was between Central and Eastern Cheshire PCT, Western Cheshire PCT and Cheshire County Council. This agreement allowed for the pooling of resources to enable the decision making body to commission both health and local authority services.

9.2 This body was known as the Executive Commissioning Group and it was responsible for the commissioning of health and social care provision for Learning Disabled service users.

9.3 Under this decision making body respite services for Learning disabled service users with Health needs were commissioned; these services included Primrose Avenue and Risley Street.

9.4 The decision to close Primrose Avenue was made by the Executive Commissioning Group in March 2010. This decision was based on a review undertaken by Cheshire and Wirral Partnership Trusts and their recommendation that the building was unfit for purpose, and would not meet Health Commissioners requirements. It was felt that Crook Lane would be able to meet demand for services..

9.5 Since the 1<sup>st</sup> April 2010 a new partnership agreement has been made between Cheshire East Borough Council and Central and Eastern Cheshire PCT. As part of this new agreement the decision making body was renamed 'The Cheshire East Learning Disability Management Group'.

9.6 The decision to close Primrose Avenue is currently under Judicial Review Proceedings. The Applicants are challenging the lawfulness of the decision to close and whether or not appropriate consultation was carried out.

9.7 Health is now seeking to consult with regard to the closure of Risley Street respite home. This service was also commissioned under the partnership agreement and so may also be subjected to legal challenge.

9.8 The proposed closures will impact on the demand for social care services. Whereas the NHS has no statutory duty to address the support needs of carers the Local Authority does. There will be financial implications of this over and above the travel/transportation costs.

9.9 The services provided by the Willows and Tatton Ward are directly commissioned by health but their closure will impact on the provision of social care services. Adequate consultation with and assessment of the affected service users will be required, this Consultation should include consultation with the Local Authority Overview and Scrutiny Committee. Human Rights Act Assessments (loss of friendship groups) and Equality Impact Assessments under sc 49 A of the Disability Discrimination Act 1995.

Finally, it is not clear if the lease mentioned has expired and there may be legal implications surrounding this which should be explored further.

## **10.0 Background**

10.1 For people with a Learning Disability there is access to Health Respite at Riseley Street [Macclesfield] and Primrose Avenue [Middlewich]. Social Care also provide Short Stay facilities in Nantwich Queens Drive and Macclesfield Warwick Mews. In addition to this individuals and their carers can opt to take a personal budget to arrange their own short break and or access family based care. There is an outstanding proposal to close Primrose Avenue that has been halted on legal services advice. Primarily as parents of customers using the proposed service to be accessed as the alternative [Crook Lane in Winsford] have sought legal representation.

10.2 The Willows Macclesfield was developed using a CEC building leased to CWP to provide day support services for people experiencing mental ill health. This allowed the Rosemount site to be released for the development of other service provision. The service was designed to enable people to access with appropriate support community activities and college facilities therefore achieving recovery through assisting with establishing routine and social networks.

10.3 The Tatton ward has been closed due to access to the required medical staff. This has led to the temporary closure of Bexton Court as the closure of Tatton Ward has a significant impact on the costs of running Bexton Court.

## **10.0 Access to Information**

The Cabinet Report for 18 October 2010 can be found at

[http://moderngov.cheshireeast.gov.uk/ecminutes/Published/C00000241/M00003098/\\$\\$ADocPackPublic.pdf](http://moderngov.cheshireeast.gov.uk/ecminutes/Published/C00000241/M00003098/$$ADocPackPublic.pdf)